

**For General Release**

<b>REPORT TO:</b>	<b>CABINET 29<sup>th</sup> SEPTEMBER 2014</b>
<b>AGENDA ITEM:</b>	<b>9</b>
<b>SUBJECT:</b>	<b>TRANSPORT AND HIGHWAY PROJECTS LOCAL IMPLEMENTATION PLAN ANNUAL SPENDING SUBMISSION 2015/16</b>
<b>LEAD OFFICER:</b>	<b>Executive Director of Development &amp; Environment</b>
<b>CABINET MEMBER:</b>	<b>Councillor Kathy Bee - Cabinet Member for Transport and Environment</b>
<b>WARDS:</b>	<b>ALL</b>

**CORPORATE PRIORITY/POLICY CONTEXT/OUTCOMES FOR RESIDENTS OF THE BOROUGH:**

The funding Transport for London (TfL) provides to aid delivery of proposals within the Local Implementation Plan (LIP), and the implementation of those proposals, are important means supporting many of the aims of the emerging Growth Plan and of addressing the corporate policies adopted in Corporate Plan 2013-2015:

- Competing as a place
- Regenerate Croydon’s retail offer
- Improving transport infrastructure and make a safer place

and Croydon’s draft Community Strategy 2010-2015:

- Sustainable: Facilitating a modal shift to sustainable transport
- Connected: Improving transport capacity and networks; electric vehicles, cycling and walking facilities
- Enterprising: Regenerate the town centre and district centres.

The recommended Annual Spending Submission to TfL seeks funds with which to make streets safer and more enjoyable for the people of Croydon, particularly through a programme of 20 mph limit / zones implementation. In turn it aims to help and encourage residents of the Borough to walk and cycle more.

## **FINANCIAL IMPACT**

£2.693m LIP 'Corridors, Neighbourhoods & Supporting Measures' funding has been allocated to Croydon Council for 2015/16 by TfL. This report recommends the Annual Spending Submission to be made to TfL in order to release this funding.

TfL has also indicated LIP funding of the order of £999,000 for maintenance of the Council's Principal Roads in 2015/16. However, TfL recommends that Borough Councils submit proposals approximately 25% above this indicative funding, to allow for possible reserve schemes to be brought forward. For Croydon this amounts to £1.25m. This report also recommends a bid of £1.445m for LIP 'Bridge Assessment and Strengthening' funding for 2015/16.

**KEY DECISION REFERENCE NO.:** This is not a key decision

The Leader of the Council has delegated to the Cabinet the power to make the decisions set out in the recommendations below

### **1. RECOMMENDATIONS**

1. Cabinet is recommended to agree the Croydon Local Implementation Plan Annual Spending Submission to TfL for 2015/16 covering:
  - 1.1 'Corridors, Neighbourhoods and Supporting Measures' funding proposals at Appendix A:
    - 1.1.1 20 MPH zones and areas (£300,000)
    - 1.1.2 Measures to enhance cycling (£220,000)
    - 1.1.3 Measures to enhance walking (£180,000)
    - 1.1.4 Public rights of way improvements (£50,000)
    - 1.1.5 Further measures to assist walking and cycling with a focus on travel to schools (£450,000)
    - 1.1.6 Further road safety initiatives (£446,000)
    - 1.1.7 Public realm enhancement to support district centres (South Norwood) (£800,000)
    - 1.1.8 Accessibility improvements (£50,000)
    - 1.1.9 Parking (£70,000)
    - 1.1.10 Supporting the Croydon Opportunity Area (£127,000)
  - 1.2 Bids to TfL for:
    - 1.2.1 'Principal Road Maintenance' funding totalling £1.25m;
    - 1.2.2 'Bridge Assessment and Strengthening' funding proposals totalling £1.445m at Appendix B.
2. That the Executive Director of Development & Environment be delegated authority to make any further amendments to the Annual Spending Submission in consultation with the Cabinet Member for Transport and Environment.

## **2. EXECUTIVE SUMMARY**

- 2.1 This report recommends the Annual Spending Submission to be sent to TfL to release 2015/16 Local Implementation Plan (LIP) funding. The Annual Spending Submission is a revised and updated version of the second year (2015/16) programme of the LIP three year delivery plan (2014/15 to 2016/17). The funding provided by TfL to support delivery of the programme is an important means of supporting growth across the borough by delivering calmer, safer more liveable streets; delivering measures to help people move around on foot and by bike; and supporting the vitality and viability of district centres.

## **3. LIP FUNDING: THE 2015/16 ANNUAL SPENDING SUBMISSION**

- 3.1 The LIP is a statutory plan required of each London Borough Council by virtue of section 145 of the Greater London Authority Act 1999 containing proposals for the implementation of the London Mayor's Transport Strategy (MTS) in their area. The MTS seeks to promote and encourage safe, integrated, efficient and economic transport in the capital by improving public transport, smoothing traffic flow and increasing the numbers of journeys by cycle and on foot. The LIP contains a three year delivery plan. The replacement delivery plan covering the period (2014/15-2016/17) was agreed by Cabinet in September 2013 (ref. A92/13).
- 3.2 TfL provides funding to support delivery of proposals within LIPs. The major part of this funding ('Corridors, Neighbourhoods and Supporting Measures' funding) is allocated to local authorities based on need. This is assessed and allocations awarded by TfL using a set of metrics relating to:
- Public Transport – bus reliability and patronage,
  - Road Safety – monetary value of all casualties on all roads in the Borough,
  - Congestion and environment – vehicle delays, CO<sub>2</sub> emissions,
  - Accessibility – residential population weighted by index of deprivation.

The allocation formula is intended to reflect both the scale of the borough and its transport demand/network, so as to ensure larger boroughs with more travel receive greater funding.

- 3.3 Each October, proposals must be submitted to TfL based on the delivery plan within the LIP, in order to release the following year's funding (submissions for 2015/16 are to be made by 3rd October 2014). Bids can also be made for Principal Road Maintenance and Bridge Assessment and Strengthening funding as part of the Annual Spending Submission.
- 3.4 The 2015/16 Corridors, Neighbourhoods & Supporting Measures funding allocated to Croydon Council by TfL is £2.693m. The 'Principal Road Maintenance' funding indicated by TfL for Croydon Council for 2015/16 is £999,000. (TfL has suggested submitting a bid up to the value of £1.25m).

### **LIP Principal Road Maintenance 2015/16**

- 3.5 Principal Road Maintenance funding is provided for Croydon's busiest and most strategic roads. TfL's indicative funding provision is in line with that granted in recent years, in accordance with its funding priorities and resources. Principal road renewal schemes are prioritised by need and network management considerations based on inspections and condition surveys. After some years of decline, the overall condition of Croydon's Principal Road Network is gradually improving due to the level of investment TfL has provided over the past 10 years. LIP funding supplements the much more significant level of Croydon Council funds put to maintaining the majority of the Borough's streets, plus funding provided by the Department for Transport for initiatives such as severe weather pothole repair.

### **LIP Bridge Assessment and Strengthening 2015/16**

- 3.6 The Bridge Assessment and Strengthening recommended bid totals £1.445m and includes strengthening works programmed for the Dunbar Avenue culvert plus College Road and Tamworth Road structures, as well a programme of assessments and maintenance works.

### **LIP Corridors, Neighbourhoods and Supporting Measures 2015/16**

- 3.7 The recommended Spending Submission has a shift in focus over previous years providing for a significant proportion of Corridors, Neighbourhoods and Supporting Measures funding to be used to support a greater uptake of walking and cycling, through many direct and indirect components of the programme. This approach aligns with recent TfL policy initiatives such as its Pedestrian Safety Action Plan and the various Cycling programmes such as Quietways.
- 3.8 A total of £680,000 is recommended as part of the spending submission for the provision of new cycle ways, cycle parking, walking routes and pedestrian facilities plus other measures to assist pedestrians and cyclists. Of this, £230,000 is for provision of travel to schools measures, including improvements to aid pedestrian crossing and to support safer cycling etc. on routes to schools. Also included is the ongoing monitoring, review and updating of school travel plans.
- 3.9 Complementing the above infrastructure investment is £220,000 for cycle training programme for both children and adults; other initiatives such as 'Healthy Workforce' measures (engaging within the Council and with external employers to encourage the uptake of active travel to workplaces); and promotion of walking and cycling through events and activities such as 'Walk to School Week' and 'Bike Week'.
- 3.10 As well as the above proposals specifically directed at improving conditions for cycling and walking, other elements of the recommended programme will support and encourage walking and cycling for example 20mph Zones and

Limits and enhancing the walking environment at district centres. For the first time the recommended Annual Spending Submission includes £300,000 for the development and implementation of 20 mph Zones and Limits in various parts of the Borough. This is planned to be followed by similar amounts in future years, enabling an anticipated two to three schemes a year to be progressed as part of an ongoing programme. These 20mph Zones and Limits are intended to enhance safety and conditions for all highway users but in particular pedestrians and cyclists.

- 3.11 A further £446,000 of the recommended submission proposed for further Road Safety focussed measures including:
- General Junction Improvements programme – £100,000 to improve junction performance, and reduce delays to buses and general traffic plus improve safety;
  - Casualty Prevention Schemes –£150,000 for improvements to signing and lining, traffic management arrangements and pedestrian measures to reduce the incidences and severity of accidents;
  - Advance scheme preparation for the casualty prevention scheme programme – £40,000 to enable feasibility and design work towards scheme implementation in subsequent years; and
  - Reactive local safety measures – a ‘rapid response’ budget of £40,000 to address small scale issues to resolve urgent Councillor and resident concerns, such as signs, road markings and the like.
- 3.12 Complementing the Road Safety schemes to be implemented on street, £116,000 is included in the recommended spending submission for Road Safety Education and Publicity providing young driver training, plus school based initiatives to raise the profile of road safety by employing theatre education, the appointment of junior road safety officers and other training and education measures.
- 3.13 A sizeable part of the overall Corridors bid (£800,000) is for the development and implementation of a South Norwood District Centre Public Realm enhancement scheme. This scheme will include measures to enhance pedestrian and cyclist accessibility within and to the district centre plus provide a more attractive, de-cluttered public realm, contributing towards the Council’s regeneration aspirations and supporting growth. As indicated in the three year LIP delivery plan, further funding would be sought for 2016/17 to complete delivery of the improvements.
- 3.14 The Norbury District Centre Public Realm enhancement scheme included in the LIP delivery plan, is being re-profiled in the light of new priorities, in particular delivery of 20mph limits and zones and the strengthened focus on walking and cycling. Feasibility and design at the district centre would now begin 2016/2017.

3.15 The remainder of the Corridors, Neighbourhoods and Supporting Measures 2015/16 funding submission is for a variety of other measures including those to:

- Implement accessibility Improvements (£50,000) – a range of works to improve tactile paving at crossings, provide access ramps to the appropriate standard and overcome issues that affect the mobility impaired. (This is separate to another TfL funding tranche that is specifically for bus stop accessibility works which is outside of LIP Funding).
- Parking – (£70,000) towards parking controls to better manage parking demand and need.
- Support to the Croydon Opportunity Area – this includes £77,000 for air quality improvements, including via the management of Construction Logistics for the many developments progressing, and also feasibility work towards assessing the measures that can improve the performance of Croydon’s road junctions serving the Opportunity Area.

#### **4. CONSULTATION**

4.1 The LIP was consulted on as a draft for 6 weeks in 2011. Consultation response regarding the delivery programme in the draft LIP was limited but was revisited, and comments regarding priorities for the delivery programme were reflected in the refreshed delivery programme approved in 2013. Councillors were also emailed in June 2013 requesting any further suggestions for proposals. On an ongoing basis the Council’s Highway Improvement Team note requests for improvements made by residents, Councillors and others. These were considered as part of the preparation of the current LIP delivery plan.

#### **5 FINANCIAL AND RISK ASSESSMENT CONSIDERATIONS**

5.1 This report recommends the Annual Spending Submission to be sent to TfL to release Local Implementation Plan funding allocated to Croydon Council for 2015/16. The Annual Spending Submission is an adjusted version of the second year (2015/16) programme of the three year delivery plan within the refreshed Local Implementation Plan for the period 2014/15 to 2016/17. The Annual Spending Submission reflects the level of funding on offer from TfL to support delivery of the programme.

##### **1 Revenue and Capital consequences of report recommendations**

##### **2. The effect of the decision**

The effect of the report will enable the LIP funding to be managed more effectively in this financial year (2014/15) and the allocation of 2015/16 funding from the annual spending submission to be released by TfL.

### **3. Risks**

The Annual Spending Submission needs to be made by the October 2014 submission date, if this deadline is not met it may jeopardise our funding from TfL for 2015/16 capital works.

### **4. Options**

The options are discussed throughout the report.

### **5. Future savings/efficiencies**

There are no savings or efficiencies linked to this funding. Value for money will be sought in any procurement and spending linked to the use of this funding.

*(Approved by: Lisa Taylor for Dianne Ellender – Head of Finance and Deputy S151 Officer)*

## **6. COMMENTS OF THE COUNCIL SOLICITOR AND MONITORING OFFICER**

- 6.1 The Council Solicitor comments that the consultation process and formulation of the LIP upon which the Annual Spending Submission is based and as detailed in the report appears to meet the requirements of the Local Government Act 1999. There are no other direct legal implications arising from this report.

*(Approved by: Gabriel MacGregor, Head of Corporate Law on behalf of the Council Solicitor and Monitoring Officer)*

## **7. HUMAN RESOURCES IMPACT**

- 7.1 There are no human resources implications arising from this report.

*(Approved by Adrian Prescod, HR Business Partner, for and on behalf of Interim Director of Human Resources, Chief Executive Department).*

## **8. EQUALITIES IMPACT**

- 8.1 An equalities analysis was undertaken as part of preparing the LIP. This was updated for the replacement 3 year LIP Delivery Plan 2014/15-2016/17 (agreed by Cabinet September 2013). The Equality Analysis was prepared in the light of information on transport and access issues derived as part of the Core Strategy EA process. The analysis identified more recent information

principally relating to age differences in casualty rates; and the evolving policy environment. Importantly amongst the latter is 'Your accessible transport network: The Mayor's commitment to making it even easier to travel around London' published in 2013.

- 8.2 This report does not majorly change that Delivery Plan. It recommends the annual spending submission to be made to TfL to deliver the second year of the Delivery Plan. An initial scoping equalities analysis has been undertaken concluding that a full Equality Analysis is not required
- 8.3 The equality analysis will enable the Council to ensure that it meets the statutory obligation in the exercise of its functions to address the Public Sector equality duty (PSED). This requires public bodies to ensure due regard to the need to advance equality of opportunity; foster good relations between people who share a "protected characteristic" and those who do not and take action to eliminate the potential of discrimination in the provision of services.

## **9. ENVIRONMENTAL IMPACT**

- 9.1 The recommended delivery programme has a strong focus on helping people choose to walk (e.g. major public realm improvement projects, small scale improvements around schools and wider small scale improvements at crossings) and towards cycling and the establishment of cycle routes and facilities to increase the cycling mode share.

## **10. CRIME AND DISORDER REDUCTION IMPACT**

- 10.1 There are no crime and disorder impacts directly arising from this report.

## **11. REASONS FOR RECOMMENDATIONS/PROPOSED DECISION**

- 11.1 The recommendation is made in order to release funding allocated to Croydon by TfL for 2015/16; and enable bids to be submitted to TfL for Principal Road Renewal and Bridge Assessment and Strengthening funding.

## **12. OPTIONS CONSIDERED AND REJECTED**

- 12.1 The principal option considered with this 2015/16 submission was whether to fundamentally change the delivery programme in the LIP when recommending the new programme. The programme has been adjusted as described in section 3 of this report in the light of the changing policy agenda, increased emphasis on promoting and providing for the walking and cycling modes and planned growth on the COA. However it was concluded that there should not be a fundamental remaking of the programme which reflects and is supported by the implementation and delivery mechanisms put in place by the Council.



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**BACKGROUND PAPERS - LOCAL GOVERNMENT ACT 1972**

1. Local Implementation Plan (LIP) 2015/16 Annual Spending Submission Guidance. TfL, 2014
2. LIP Annual Spending Submission Equality Analysis Screening Review

## Appendix A

### Corridors, Neighbourhoods and Supporting Measures 2015/16

	LIP Funding
<b>20 mph Zones /Limits</b> Development and implementation of 20 mph zones/limits to improve road safety, and improve the highway environment for all users.	£300,000
<b>Measures to enhance cycling</b> Design and implementation of new routes and signage/infrastructure for routes both on street and in green spaces to improve interconnectivity and promote cycling. Additional cycle parking for residents.	£220,000
<b>Measures to enhance walking</b> Development and implementation of pedestrian facilities such as new signalised crossings and improved existing crossings to improve safety and promote walking.	£180,000
<b>Public Rights of Way Improvement works</b> Improvements to public paths to aid recreational and utility walking and cycling, including surfacing and signage improvements to improve route quality and way finding.	£50,000
<b>Measures to assist walking and cycling with a focus on travel to schools</b>	
Travel to Schools measures – implementation of measure such as improved pedestrian crossings and signage to aid safer cycling and walking to schools as identified in school travel plans. Also monitoring and review of school travel plans.	£230,000
Cycle Training – Programme to meet demand for cycle training for both children and adults, to give safe cycling skills, develop expertise and gain confidence.	£150,000
Healthy Workforce measures – work within the Council and with local employers to implement measures that support active travel to the workplace, such as the ‘Well workforce group’ and the ‘Active lifestyles group’	£20,000
Promotion of walking and cycling – organisation and promotion of events such as ‘Walk on Wednesdays’, Bike Week and Walk to School week.	£50,000
<b>Further Road Safety Initiatives</b>	
Casualty Prevention Schemes – Improvements to signing/lining, traffic management measures and pedestrian measures to reduce the number and severity of casualties.	£150,000
General Junction Improvements – to improve highway safety, reduce bus and traffic delays and improve junction facilities for all highway users.	£100,000
Road Safety Education and publicity –young driver training, theatre education in schools, Junior road safety officers and other training and education measures.	£116,000
Local Safety Measures – Reactive programme to address councillor and resident concerns for small scale easily delivered measures such as signs, minor road markings and the like.	£40,000
Safety scheme preparation/advance programme – casualty analysis and preliminary design for future Road Safety schemes.	£40,000
<b>District Centre Public Realm Enhancement</b> South Norwood District Centre - scheme design and implementation for measures to enhance pedestrian and cyclist accessibility and experience and improve the	£800,000

public realm.	
<b>Accessibility Improvements</b> Accessibility Improvements such as improvements to tactile paving, provision of access ramps and the like.	£50,000
<b>Parking</b> CPZ review and implementation.	£70,000
<b>Supporting the Croydon Opportunity Area</b>	
Air Quality Improvements - Measures to improve air quality for construction logistics planning, delivery and servicing plans and the like.	£77,000
Feasibility assessment of measures to improve the capacity, operation and safety of key Croydon Highway Network Junctions (Not TLRN)	£50,000
<b>Total Corridors, Neighbourhoods And Supporting Measures</b>	<b>£2,693,000</b>

## **Appendix B**

### Bridge Assessment and Strengthening 2015/16

<b>Bridge Assessment and Strengthening</b>	
Blackhorse Lane Bridge North	£40,000
Blackhorse Land Bridge South	£50,000
College Road Decking	£310,000
Hazeldean Road Bridge	£70,000
Higher Drive Bridge – Foxley Hill	£60,000
Park Lane Decking	£80,000
Tamworth Road Cantilever	£110,000
Dunbar Avenue Culvert	£310,000
<b>(Structures for Maintenance)</b>	
Addiscombe Road Roundabout Subway SW	£45,000
Grange Road Wall	£100,000
Jubilee Bridge/Pitlake (Roman Way Viaduct)	£200,000
Park Lane Subway (Fairfield Halls)	£35,000
Park Lane Subway (Smiths Yard)	£35,000
<b>Bridge Assessment and Strengthening bid TOTAL</b>	<b>£1,445,000</b>